# ORIGINAL RESEARCH

# Impact of State Medicaid Expansion Status on Length of Stay and In-Hospital Mortality for General Medicine Patients at US Academic Medical Centers

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BACKGROUND: Medicaid is often associated with longer hospitalizations and higher in-hospital mortality than other insurance types.

**OBJECTIVE:** To characterize the impact of state Medicaid expansion status under the Affordable Care Act (ACA) on payer mix, length of stay (LOS), and in-hospital mortality.

**DESIGN/SETTING/PATIENTS:** Retrospective cohort study of general medicine patients discharged from academic medical centers (AMCs) within the University HealthSystem Consortium from October 1, 2012 to September 30, 2015.

INTERVENTION/MEASUREMENTS: Hospitals were stratified according to state Medicaid expansion status. The proportion of discharges by primary payer, LOS index, and mortality index were compared between Medicaid-expansion and nonexpansion hospitals before and after ACA implementation. ACA implementation was defined as January 1, 2014, for all states except Michigan, New Hampshire, Pennsylvania, and Indiana, which had unique dates of Medicaid expansion.

RESULTS: We identified 3,144,488 discharges from 156 hospitals in 24 Medicaid-expansion states and Washington, DC, and 1,114,464 discharges from 55 hospitals in 14 non-expansion states during the study period. Hospitals in Medicaid-expansion states experienced a significant 3.7% increase in Medicaid discharges (P=0.013) and a 2.9% decrease in uninsured discharges (P<0.001) after ACA implementation, whereas hospitals in nonexpansion states saw no significant change in payer mix. In a difference-indifferences analysis, the changes in LOS and mortality indices pre- to post-ACA implementation did not differ significantly between hospitals in Medicaid-expansion versus nonexpansion states.

CONCLUSIONS: The differential shift in payer mix between Medicaid-expansion and nonexpansion states under the ACA did not influence LOS or in-hospital mortality for general medicine patients at AMCs in the United States. *Journal of Hospital Medicine* 2016;11:847–852. © 2016 Society of Hospital Medicine

On January 1, 2014, several major provisions of the Affordable Care Act (ACA) took effect, including introduction of the individual mandate for health insurance coverage, opening of the Health Insurance Marketplace, and expansion of Medicaid eligibility to Americans earning up to 133% of the federal poverty level. Nearly 9 million US adults have enrolled in Medicaid since that time, primarily in the 31 states and Washington, DC that have opted into Medicaid expansion. ACA implementation has also had a significant impact on hospital payer mix, primarily by reducing the volume of uncompensated care in Medicaid-expansion states.

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The differential shift in payer mix in Medicaidexpansion versus nonexpansion states may be relevant to hospitals beyond reimbursement. Medicaid insurance has historically been associated with longer hospitalizations and higher in-hospital mortality in diverse patient populations, more so than commercial insurance and often even uninsured payer status. 6-15 The disparity in outcomes between patients with Medicaid versus other insurance persists even after adjustment for disease severity and baseline comorbidities. Insurance type may influence the delivery of inpatient care through variation in access to invasive procedures and adherence to guideline-concordant medical therapies.9-12 Medicaid patients may be more likely than uninsured patients to remain hospitalized pending post-acute care placement rather than be discharged home with family support. 16 Medicaid patients are also less likely to leave against medical advice than uninsured patients. 17

Currently, little is known about the impact of state Medicaid expansion status on length of stay (LOS) or mortality nationally. It is possible that hospitals in Medicaid-expansion states have experienced relative worsening in LOS and mortality as their share of Medicaid patients has grown. Determining the impact

of ACA implementation on payer mix and patient outcomes is particularly important for academic medical centers (AMCs), as they traditionally care for the greatest percentage of both Medicaid and uninsured patients. We sought to characterize the impact of state Medicaid expansion status on payer mix, LOS, and in-hospital mortality for general medicine patients at AMCs in the United States.

## **METHODS**

The University HealthSystem Consortium (UHC) is an alliance of 117 AMCs and 310 affiliated hospitals, representing >90% of such institutions in the US. We queried the online UHC Clinical Data Base/Resource Manager (CDB/RM) to obtain hospital-level insurance, LOS, and mortality data for inpatients discharged from a general medicine service between October 1, 2012 and September 30, 2015. We excluded hospitals that were missing data for any month within the study period. No patient-level data were accessed.

Our outcomes of interest were the proportion of discharges by primary payer (Medicare, commercial, Medicaid, uninsured, or other [eg, Tri-Care or Workers' Compensation]), as well as the LOS index and mortality index. Both indices were defined as the ratio of the observed to expected values. To determine the expected LOS and mortality, the UHC 2015 risk adjustment models were applied to all cases, adjusting for variables such as patient demographics, low socioeconomic status, admit source and status, severity of illness, and comorbid conditions, as described by *International Classification of Diseases, Ninth Revision* codes. These models have been validated and are used for research and quality benchmarking for member institutions.<sup>19</sup>

We next stratified hospitals according to state Medicaid expansion status. We defined Medicaidexpansion states as those that had expanded Medicaid by the end of the study period: Arizona, Arkansas, California, Colorado, Connecticut, Illinois, Indiana, Iowa, Kentucky, Maryland, Massachusetts, Michigan, Minnesota, Nevada, New Hampshire, New Jersey, New Mexico, New York, Ohio, Oregon, Pennsylvania, Rhode Island, Washington, Washington DC, and West Virginia. Nonexpansion states included Alabama, Florida, Georgia, Kansas, Louisiana, Missouri, Nebraska, North Carolina, South Carolina, Tennessee, Texas, Utah, Virginia, and Wisconsin. We excluded 12 states due to incomplete data: Alaska, Delaware, Hawaii, Idaho, North Dakota, Maine, Mississippi, Montana, Oklahoma, South Dakota, Vermont, and Wyoming.

We then identified our pre- and post-ACA implementation periods. Medicaid coverage expansion took effect in all expansion states on January 1, 2014, with the exception of Michigan (April 1, 2014), New Hampshire (August 15, 2014), Pennsylvania (January

1, 2015), and Indiana (February 1, 2015).<sup>3</sup> We therefore defined October 1, 2012 to December 31, 2013 as the pre-ACA implementation period and January 1, 2014 to September 30, 2015 as the post-ACA implementation period for all states except for Michigan, New Hampshire, Pennsylvania, and Indiana. For these 4 states, we customized the pre- and post-ACA implementation periods to their respective dates of Medicaid expansion; for New Hampshire, we designated October 1, 2012 to July 31, 2014 as the pre-ACA implementation period and September 1, 2014 to September 30, 2015 as the post-ACA implementation period, as we were unable to distinguish before versus after data in August 2014 based on the midmonth expansion of Medicaid.

After stratifying hospitals into groups based on whether they were located in Medicaid-expansion or nonexpansion states, the proportion of discharges by payer was compared between pre- and post-ACA implementation periods both graphically by quarter and using linear regression models weighted for the number of cases from each hospital. Next, for both Medicaid-expansion and nonexpansion hospitals, LOS index and mortality index were compared before and after ACA implementation using linear regression models weighted for the number of cases from each hospital, both overall and by payer. Difference-indifferences estimations were then completed to compare the proportion of discharges by payer, LOS index, and mortality index between Medicaidexpansion and nonexpansion hospitals before and after ACA implementation. Post hoc linear regression analyses were completed to evaluate the effect of clustering by state level strata on payer mix and LOS and mortality indices. A 2-sided P value of <0.05 was considered statistically significant. Data analyses were performed using Stata 12.0 (StataCorp, College Station, TX).

### **RESULTS**

We identified 4,258,952 discharges among general medicine patients from 211 hospitals in 38 states and Washington, DC between October 1, 2012, and September 30, 2015. This included 3,144,488 discharges from 156 hospitals in 24 Medicaid-expansion states and Washington, DC and 1,114,464 discharges from 55 hospitals in 14 nonexpansion states.

Figure 1 shows the trends in payer mix over time for hospitals in both Medicaid-expansion and nonexpansion states. As summarized in Table 1, hospitals in Medicaid-expansion states experienced a significant 3.7-percentage point increase in Medicaid discharges (P=0.013) and 2.9-percentage point decrease in uninsured discharges (P<0.001) after ACA implementation. This represented an approximately 19% jump and 60% drop in Medicaid and uninsured discharges, respectively. Hospitals in nonexpansion states saw no significant change in the proportion of

### Medicaid-expansion states\*,‡

# Non-expansion states<sup>†,‡</sup>

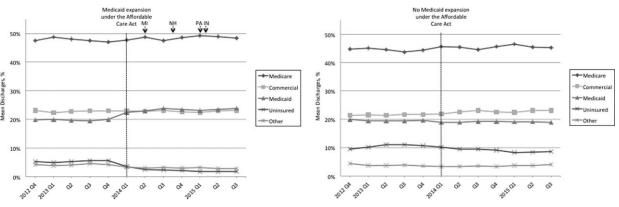


FIG. 1. Proportion of discharges by payer from general medicine services at University HealthSystem Consortium hospitals in Medicaid-expansion and nonexpansion states pre- and post-ACA implementation. Abbreviations: ACA, Affordable Care Act; IN, Indiana; MI, Michigan; NH, New Hampshire; PA, Pennsylvania. \*Arizona, Arkansas, California, Colorado, Connecticut, Illinois, Iowa, Kentucky, Maryland, Massachusetts, Minnesota, Nevada, New Jersey, New Mexico, New York, Ohio, Oregon, Rhode Island, Washington DC, and West Virginia expanded Medicaid on January 1, 2014; Michigan on April 1, 2014; New Hampshire on August 15, 2014; Pennsylvania on January 1, 2015; and Indiana on February 1, 2015; †Nonexpansion states included Alabama, Florida, Georgia, Kansas, Louisiana, Missouri, Nebraska, North Carolina, South Carolina, Tennessee, Texas, Utah, Virginia, and Wisconsin. ‡Alaska, Delaware, Hawaii, Idaho, North Dakota, Maine, Mississippi, Montana, Oklahoma, South Dakota, Vermont, and Wyoming were excluded due to incomplete data.

discharges by payer after ACA implementation. In the difference-in-differences analysis, there was a trend toward a greater change in the proportion of Medicaid discharges pre- to post-ACA implementation among hospitals in Medicaid-expansion states compared to hospitals in nonexpansion states (mean difference-in-differences 4.1%, 95% confidence interval [CI]: -0.3%, 8.6%, P=0.070).

Table 1 shows that the overall LOS index remained unchanged pre- to post-ACA implementation for both Medicaid-expansion (1.017 to 1.006, P = 0.488) and nonexpansion hospitals (1.008 to 0.995, P = 0.574). LOS indices for each payer type also remained unchanged. The overall mortality index significantly improved pre- to post-ACA implementation for both Medicaid-expansion (1.000 to 0.878, P < 0.001) and nonexpansion hospitals (0.997 to 0.850, P = 0.001). Among both Medicaid-expansion and nonexpansion hospitals, the mortality index significantly improved for Medicare, commercial, and Medicaid discharges but not for uninsured or other discharges. In the difference-in-differences analysis, the changes in LOS indices and mortality indices pre- to post-ACA implementation did not differ significantly between hospitals in Medicaid-expansion versus nonexpansion

In post hoc linear regression analyses of payer mix and LOS and mortality indices clustered by state-level strata, point estimates were minimally changed. Although 95% CIs were slightly wider, statistical significance was unchanged from our primary analyses (data not shown).

### DISCUSSION

We found that ACA implementation had a significant impact on payer mix for general medicine patients at AMCs in the United States, primarily by increasing the number of Medicaid beneficiaries and by decreasing the number of uninsured patients in Medicaid-expansion states. State Medicaid expansion status did not appear to influence either LOS or in-hospital mortality.

Our study offers some of the longest-term data currently available on the impact of ACA implementation on payer mix trends and encompasses more states than others have previously. Although we uniquely focused on general medicine patients at AMCs, our results are similar to those seen for US hospitals overall. Nikpay and colleagues evaluated payer mix trends for non-Medicare adult inpatient stays in 16 states through the second quarter of 2014 using the Healthcare Cost and Utilization Project database through the Agency for Healthcare Research and Quality. 4 They found a relative 20% increase and 50% decrease in Medicaid and uninsured discharges in Medicaidexpansion states, along with nonsignificant changes in nonexpansion states. Hempstead and Cantor assessed payer mix for non-Medicare discharges using state hospital association data from 21 states through the fourth quarter of 2014 and found a significant increase in Medicaid patients as well as a nearly significant decrease in uninsured patients in expansion states relative to nonexpansion states.<sup>5</sup> The Department of Health and Human Services also reported that uninsured/self-pay discharges fell substantially (65%–73%) in Medicaid-expansion states by the end of 2014, with slight decreases in nonexpansion  ${\rm states.}^{20}$ 

In contrast to our hypothesis, the overall LOS and in-hospital mortality indices were not influenced by state Medicaid expansion status. From a purely mathematical standpoint, the contribution of Medicaid patients to the overall LOS and mortality indices may have been eclipsed by Medicare and commercially

and In-Hospital Mortality Indices for University HealthSystem Consortium Hospitals in Medicaid-Expansion and Paver Mix. Length of Stav Indices. TABLE 1

Nonexpar	nsion States, Pre	Nonexpansion States, Pre- and Post-ACA Implementation	mplementation	,		,	•		Nonexpansion States, Pre- and Post-ACA Implementation	
		Medicaid-expansion n = 156 hospitals; 3,144,488 cases	ınsion 44,488 cases			Non-expansion n = 55 hospitals; 1,114,464 cases	sion 14,464 cases			
	Pre-ACA Implementation (1,453,090 Cases)	Post-ACA Implementation (1,691,398 Cases)	Mean Difference	P Value	Pre-ACA Implementation (455,440 Cases)	Post-ACA Implementation (659,024 Cases)	Mean Difference	P Value	Mean Difference-in-Differences	P Value
Payer mix, % (95% Cl	_									
Medicare	48.6 (46.2, 51.0)*	48.3 (45.9, 50.7)	-0.3(-3.6, 3.1)	0.865	44.3 (40.7, 47.7)*	45.3 (41.9, 48.6)	1.0 (-3.8, 5.8)	0.671	-1.3(-7.1, 4.5)	0.655
Commercial	23.1 (21.4, 24.7)	23.2 (21.8, 24.6)	0.2(-2.0, 2.3)	0.882	21.5 (18.5, 24.6)	22.7 (19.7, 25.8)	1.2(-3.0, 5.4)	0.574	-1.0(-5.7, 3.6)	0.662
Medicaid	19.6 (17.6, 21.6)	23.3 (21.2, 25.5)†	3.7 (0.8, 6.6)	0.013	19.4 (16.9, 21.9)	19.0 (16.5, 21.4)†	-0.4 (-3.8, 3.0)	0.812	4.1 (-0.3, 8.6)	0.070
Uninsured	5.0 (4.0, 5.9)	2.0 (1.7, 2.3)§	-2.9(-3.9, -2.0)	< 0.001	10.9 (8.1, 13.7)#	9.4 (7.0, 11.7)§	-1.5(-5.1, 2.1)	0.407	-1.4 (-5.1, 2.2)	0.442
Other Other	3.8 (2.6, 4.9)	3.1 (2.0, 4.3)	-0.7(-2.3, 1.0)	0.435	4.0 (2.9, 5.0)	3.7 (2.6, 4.7)	-0.3(-1.7, 1.1)	0.662	-0.3(-2.5, 1.8)	0.762
LOS index, mean (95% CI)	95% CI)									
Overall	1.017 (0.996, 1.038)	1.006 (0.981, 1.031)	-0.011 (-0.044, 0.021)	0.488	1.008 (0.974, 1.042)	0.995 (0.961, 1.029)	-0.013 (-0.061, 0.034)	0.574	0.002(-0.055, 0.059)	0.943
Medicare	1.012 (0.989, 1.035)	0.999 (0.971, 1.027)	-0.013(-0.049, 0.023)	0.488	0.982 (0.946, 1.017)	0.979 (0.944, 1.013)	-0.003 (-0.052, 0.046)	0.899	-0.010(-0.070, 0.051)	0.754
Commercial	0.993 (0.974, 1.012)	0.977 (0.955, 0.998)	-0.016(-0.045, 0.013)	0.271	1.009 (0.978, 1.039)	0.986 (0.956, 1.016)	-0.022 (-0.065, 0.020)	0.298	0.006(-0.044, 0.057)	0.809
Medicaid	1.059 (1.036, 1.082)	1.043 (1.018, 1.067)	-0.016(-0.049, 0.017)	0.349	1.064 (1.020, 1.108)	1.060 (1.015, 1.106)	-0.004 (-0.066, 0.059)	0.911	-0.012(-0.082, 0.057)	0.727
Uninsured	0.960 (0.933, 0.988)	0.925 (0.890, 0.961)	-0.035(-0.080, 0.010)	0.126	0.972 (0.935, 1.009)	0.944 (0.909, 0.979)	-0.028 (-0.078, 0.022)	0.273	-0.007 (-0.074, 0.060)	0.835
Other	0.988 (0.960, 1.017)	0.984 (0.952, 1.015)	-0.005(-0.047, 0.037)	0.822	1.022 (0.973, 1.071)	0.984 (0.944, 1.024)	-0.038 (-0.100, 0.024)	0.232	0.033(-0.042, 0.107)	0.386
Mortality index, mean (95% Cl	an (95% CI)									
Overall	1.000 (0.955, 1.045)	0.878 (0.836, 0.921)	-0.122(-0.183, -0.061)	<0.001	0.997 (0.931, 1.062)	0.850 (0.800, 0.900)	-0.147 (-0.227, -0.066)	0.001	0.025(-0.076, 0.125)	0.628
Medicare	0.990 (0.942, 1.038)	0.871 (0.826, 0.917)	-0.119(-0.185, -0.053)	<0.001	1.000 (0.925, 1.076)	0.844 (0.788, 0.900)	-0.156 (-0.249, -0.064)	0.001	0.038(-0.075, 0.150)	0.513
Commercial	1.045 (0.934, 1.155)	0.908 (0.842, 0.975)	-0.136(-0.264, -0.008)	0.037	1.023 (0.935, 1.111)	0.820 (0.758, 0.883)	-0.203 (-0.309, -0.096)	<0.001	0.067 (-0.099, 0.232)	0.430
Medicaid	0.894 (0.845, 0.942)	0.786 (0.748, 0.824)	-0.107 (-0.168, -0.046)	0.001	0.937 (0.861, 1.013)	0.789 (0.733, 0.844)	-0.148 (-0.242, -0.055)	0.002	0.041(-0.069, 0.151)	0.464
Uninsured	1.172 (1.007, 1.337)	1.136 (0.968, 1.303)¶	-0.037 (-0.271, 0.197)	0.758	0.868 (0.768, 0.968)	0.850 (0.761, 0.939)¶	-0.017 (-0.149, 0.115)	0.795	-0.019(-0.287, 0.248)	0.887
Other	1.376 (1.052, 1.700)#	1.156 (0.910, 1.402)	-0.220(-0.624, 0.184)	0.285	1.009 (0.868, 1.150) #	0.874 (0.682, 1.066)	-0.135 (-0.369, 0.099)	0.254	-0.085(-0.555, 0.380)	0.720

NOTE: Index indicates the ratio of the observed to expected values. Abbreviations: ACA, Afordable Care Act;  $C_1$ , confidence interval; LOS, length of stay. "Medicaid expansion versus nonexpansion (P = 0.039), #Medicaid expansion versus nonexpansion (P = 0.039), #Medicaid expansion versus nonexpansion (P = 0.049), #Medicaid expansion versus nonexpansion (P = 0.049), #Medicaid expansion versus nonexpansion (P = 0.049), #Medicaid expansion (P = 0.049), #Medicaid expansion versus nonexpansion (P = 0.049).

insured patients, who represented a higher proportion of total discharges. The lack of impact of state Medicaid expansion status on overall LOS and mortality indices did not appear to occur as a result of indices for Medicaid patients trending toward the mean. As predicted based on observational studies, Medicaid patients in our study tended to have a higher LOS index than those with other insurance types. Medicaid patients actually tended to have a lower mortality index in our analysis; the reason for this latter finding is unclear and in contrast to other published studies. 6–15,21

To our knowledge, no other studies have evaluated the effect of payer mix changes under the ACA on inpatient outcomes. However, new evidence is emerging on outpatient outcomes. Low-income adults in Medicaid-expansion states have reported greater gains in access to primary care services and in the diagnosis of certain chronic health conditions than those in non-expansion states as a result of ACA implementation. <sup>22,23</sup> Such improvements in the outpatient setting might be expected to reduce patient acuity on admission. However, they would not necessarily translate to relative improvements in LOS or mortality indices for Medicaid-expansion hospitals, as the UHC risk adjustment models controlled for disease severity on admission.

Similarly, few studies have assessed the impact of payer mix changes under previous state Medicaid expansions on inpatient outcomes. After Massachusetts expanded Medicaid and enacted near-universal healthcare coverage in 2006, a minimal LOS reduction of just 0.05 days was observed.<sup>24</sup> New York expanded Medicaid eligibility to nondisabled childless adults with incomes below 100% of the federal poverty level in September 2001, whereas Arizona did so in November 2001 and Maine in October 2002. A study comparing outcomes in these states to 4 neighboring nonexpansion states found a relative reduction in annual all-cause mortality of 6.1% population wide: however, it did not assess in-hospital mortality.<sup>25</sup> The Oregon Health Insurance Experiment that randomized low-income adults to expanded Medicaid coverage or not in 2008 has also reported on outpatient rather than inpatient outcomes.<sup>26</sup>

Our findings have potential implications for health policymakers. That Medicaid expansion status had a neutral effect on both LOS and mortality indices in our analysis should be reassuring for states contemplating Medicaid expansion in the future. Our results also highlight the need for further efforts to reduce disparities in inpatient care based on payer status. For example, although Medicare, commercially insured, and Medicaid patients witnessed significant improvements in mortality indices pre- to post-ACA implementation in hospitals in both Medicaid-expansion and nonexpansion states, uninsured patients did not.

This study has several limitations. First, our analysis of the impact of ACA implementation on payer mix did not account for concurrent socioeconomic trends that may have influenced insurance coverage across the United States. However, the main goal of this analysis was to demonstrate that changes in payer mix did in fact occur over time, to provide rationale for our subsequent LOS and mortality analyses. Second, we could not control for variation in the design and implementation of Medicaid expansions across states as permitted under the federal Section 1115 waiver process. Third, we only had access to hospitallevel data through the UHC CDB/RM, rather than individual patient data. We attempted to mitigate this limitation by weighting data according to the number of cases per hospital. Lastly, additional patient-level factors that may influence LOS or mortality may not be included in the UHC risk adjustment models.

In summary, the differential shift in payer mix between Medicaid-expansion and nonexpansion states did not influence overall LOS or in-hospital mortality for general medicine patients at AMCs in the United States. Additional research could help to determine the impact of ACA implementation on other patient outcomes that may be dependent on insurance status, such as readmissions or hospital-acquired complications.

Disclosures: M.E.A. conceived of the study concept and design, assisted with data acquisition, and drafted the manuscript. J.J.G. assisted with study design and made critical revisions to the manuscript. D.A. assisted with study design and made critical revisions to the manuscript. R.P. assisted with study design and made critical revisions to the manuscript. M.L. assisted with study design and data acquisition and made critical revisions to the manuscript. C.D.J. assisted with study design, performed data analyses, and made critical revisions to the manuscript. A modified abstract was presented in poster format at the University HealthSystem Consortium Annual Conference held September 30 to October 2, 2015 in Orlando, Florida, as well as at the Society of Hospital Medicine Research, Innovations, and Vignettes 2016 Annual Meeting held March 6–9, 2016, in San Diego, California. The authors report no conflicts of interest.

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